EXECUTIVE

MINUTES of the Meeting held in the Council Chamber, Swale House, East Street, Sittingbourne on Wednesday 25th April 2007 from 7:00 pm to 9:29 pm.

PRESENT: Councillor Bowles (Chairman), Councillor Gerry Lewin (Vice-Chairman), Councillors Martin Goodhew, David Simmons and John Wright.

OFFICERS PRESENT: Misses Bunce, Matthews and Waltham and Messrs Andrews, A Best, Buckett, Goldhawk, Jolley, Lincoln, Lloyd, Macdonald, Milne, Radford, Russell and Speakman.

ALSO IN ATTENDANCE: Councillors Mike Brown, John Disney, Harrison, Mike Haywood, Elvina Lowe and Prescott.

APOLOGIES: Councillors Mike Cosgrove and Jordan.

923 CHANGE TO THE ORDER OF BUSINESS

The Chairman altered the order of business, as hereinafter minuted. He informed the Executive that the following agenda items had been withdrawn and would be considered at a future meeting:

Item 7 - Creation of a new Committee

Item 33 - Faversham Recreation Bowls Club Replacement Pavilion Tender Award

924 MINUTES

The Minutes of the Meeting held on 21st March 2007 (Minute Nos. 827 - 852) were taken as read, approved and signed by the Chairman as a correct record; subject to the replacement of the words 'guidance note' with 'Supplementary Planning Guidance Booklets' in the second paragraph of Minute No. 832.

925 <u>DECLARATIONS OF INTEREST</u>

In accordance with Standing Order No. 25(c), Councillor Bowles declared a prejudicial interest in Minute No. 924 below (Seasalter and Graveney Levels - Proposed Partnership Agreement). Councillor Bowles left the room during consideration of the item.

Councillor David Simmons declared a personal interest in Minute No. 931 (Minutes of the Swale Rural Forum - The National Fruit Collection), as he was a neighbour of Brogdale Farm. Councillor Simmons spoke, but did not vote on this item.

Councillor Mike Brown, who was also in attendance at the meeting, declared a personal interest in Minute No. 928 below (Flying Start - Potential Future Funding).

PART B MINUTES FOR CONFIRMATION

926 EXCLUSION OF THE PRESS AND PUBLIC

Resolved:

(1) That under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 6 of Part 1 of Schedule 12A of the Act.

927 <u>SEASALTER AND GRAVENEY LEVELS - PROPOSED PARTNERSHIP</u> AGREEMENT

Executive Member for Strategic Planning and Culture

Councillor Gerry Lewin took the Chair for this item.

The Local Planning Manager introduced the report, which updated the Executive on the initiatives taking place on the Seasalter and Graveney Levels. It outlined the enforcement action that had taken place and the efforts that had been made to bring the area into single ownership. He also drew Members attention to Paragraphs 13 and 22 of the report.

Members were requested to endorse the proposed Partnership agreement with Canterbury City Council, the Royal Society for the Protection of Birds (RSPB) and others; and offer their support for the potential Compulsory Purchase of the area.

The Executive Member for Strategic Planning and Culture offered congratulations to the Leader and Officers for their hard work in this matter.

Resolved:

- (1) That the Executive confirms its continued support for partnership working on the Seasalter Levels.
- (2) That the Executive agrees in principle to the signing of a Partnership Agreement, with the detail to be delegated to Officers to negotiate and sign, including the resolution of the issue highlighted in paragraph 22 of the report.
- (3) That support will be given to Canterbury City Council in any Compulsory Purchase Order process that is undertaken.
- (4) That financial support for the initiative be considered in future years.

928 OPEN SESSION

The Press and Public were readmitted to the meeting.

PART A MINUTES FOR CONFIRMATION

929 GAMBLING ACT 2005 LICENCE FEES

Executive Member for Finance and Performance

Councillor Bowles took the Chair for the remainder of the meeting.

The Borough Solicitor introduced the report, which informed Members that, under the Gambling Act 2005, each Local Authority was required to set its own fees for Licence applications. The fees would have to be implemented by the end of May this year. He informed the Executive that costing exercises had been undertaken and that the recommended fees were mid-level on the parameters set by Central Government.

The Executive Member for Community Partnerships drew attention to the 'Casinos' table; raising concern that there may be a property in Leysdown that could qualify as an existing casino and suggesting that an appropriate fee be added to the table in that event.

The Borough Solicitor undertook to investigate the concern and update the table accordingly.

Recommended:

(1) That the fees and delegations be approved, subject to the Borough Solicitor being delegated, in conjunction with the relevant Executive Member, to set any necessary additional fees with regard to the 'Casinos' table in the report. Any additional fees set are to be calculated in the same manner as previously.

930 CORPORATE PLAN

Executive Member for Finance and Performance

The Head of Policy introduced the report, which updated on the approach to consultation and the production of the Corporate Plan. Consultation with staff was hoped to be undertaken as soon as possible.

A Member hoped that the Plan would contain more detail with regard to how Swale could achieve its objectives, once it was past the draft stage.

Recommended:

(1) That the approach to consultation be endorsed and that production of the Corporate Plan be put forward by the Head of Policy and the Corporate Plan Working Group.

931 FLYING START - POTENTIAL FUTURE FUNDING

Executive Member for Economic Regeneration/Leader

The Chief Executive of Swale Forward introduced the report, explaining that he had met with the Leader of Kent County Council (KCC) and the South East England Development Agency (SEEDA) that day, to discuss the Strategy. He requested that the Executive endorse and support the initiative and agree that potential funding would be investigated early in 2008.

He also drew Members' attention to a revised recommendation, which was read out by the Chairman.

Recommended:

(1) That the Executive endorse the Flying Start project and provides a letter of support, signed by the Leader, which agrees in principle to consider a capital grant and loan support, subject to available resources, with final consideration to be at a future Executive; once the outcome of the Big Lottery was known. This is expected towards the end of 2007.

• HCR

932 SOUTH EAST REGIONAL HOUSING STRATEGY REVIEW

Executive Member for Housing

The Executive Member for Housing introduced the report, which informed Members that the Regional Housing Board were reviewing the South East Regional Housing Strategy and had published a consultation document. The consultation finished on

Friday 27th April and a response by the Council to the key consultation questions contained within the report, was attached for approval.

Recommended:

(1) That the proposal contained within the South East Regional Housing Boards consultation paper, 'South East Regional Housing Strategy Review 2007' be noted.

(2) That the draft response outlined in the report annex, be approved.

PART B MINUTES FOR INFORMATION

933 MINUTES OF THE SITTINGBOURNE AND SWALE WEST AREA FORUM

Members considered the Minutes of the Meeting held on 27th March 2007.

The Executive Member for Strategic Planning and Culture highlighted that the Area Forums were for members of the public to raise matters that were of interest to them and that Members' should only suggest topics for public debate.

With regard to Minute No. 883 (Sittingbourne Football Club), the Chairman of the Community Scrutiny Panel requested that the Forum provided more detail with regard to what they wished to be scrutinised.

Resolved:

(1) That the Minutes of the Meeting held on 27th March 2007 (Minute Nos. 881 - 885) be accepted, subject to the word 'public' being added before the word 'consideration' in Resolution (1) of Minute No. 885.

934 MINUTES OF THE SWALE RURAL FORUM

The Executive considered the Minutes of the Meeting held on 17th April 2007.

With regard to Minute No. 907 (Call for Evidence), the Chairman confirmed that it had been requested that the Parish Councils all receive a full copy of the questionnaire. The Senior Democratic Services Officer undertook to check that this had been done. The Executive Member for Strategic Planning and Culture congratulated the Leader on his appointment as a member on the expert panel.

SDSC

With regard to Minute No. 908 (The National Fruit Collection), the Executive Member for Housing considered that a contract of up to five years was too short and that the National Fruit Collection took up less than 25% of the land available; rather than the full 158 acres.

He considered that the National Fruit Collections' greatest asset was the name 'Brogdale', which was world-renowned amongst horticulturists and suggested that it be included in the resolution.

The Chairman informed Members that he would soon be meeting with the Senior Democratic Services Officer to draft the letter of response and undertook to ensure that all the points raised at the Rural Forum meeting were included.

SDSO

Resolved:

(1) That the Minutes of the Meeting held on 17th April 2007 (Minute Nos. 903 - 910) be approved, subject to the words 'at Brogdale' being inserted after 'National Fruit Collections' in Resolution (2) of Minute No. 908.

935 MINUTES OF THE PERFORMANCE BOARD

The Executive considered the Minutes of the Meeting held on 19th March 2007.

Resolved:

(1) That the Minutes of the Meeting held on 19th March 2007 (Minute Nos. 1 - 8) be approved.

936 INTRODUCTION OF 'DOG CONTROL ORDERS' INTO SWALE

Executive Member for Environment

The Executive Member for Environment introduced the report, which outlined the 'fit for purpose' powers required, in relation to the new legislation. He explained that the recommendations meant that the enforcement issues would be more manageable on a day to day basis.

The Head of Environmental Services explained that the report listed existing play areas only and suggested that the rules be applied to any new play areas developed in the Borough.

A Member requested that the dog fouling signage should be standardised and the Head of Environmental Services confirmed that this was already being done over a period of time.

Resolved:

- (1) That Swale Borough Council (SBC) consult with the necessary bodies and then implement a Dog Control Order, making it an offence to fail to remove dog faeces in all open air public areas of the Borough, that may be controlled under this legislation.
- (2) That SBC consult with the necessary bodies and then implement a Dog Control Order, making it an offence to fail to put and keep a dog on a lead when directed to do so by an authorised Officer.
- (3) That SBC consult with the necessary bodies and then implement a Dog Control Order, making it an offence to permit a dog to enter land from which dogs are excluded.
- (4) That SBC consult with the necessary bodies and then implement a Dog Control Order, making it an offence to not keep a dog on a lead within a designated area.
- (5) To accept and include (for dog control purposes), the new areas which have been constructed since the previous legislation was adopted, as listed in Annex 1 to the report and any new enclosed play areas that may be constructed in the future.

937 LIMEHOUSE PUBLISHING AND CONSULTATION SOFTWARE

Executive Member for Strategic Planning and Culture

The Local Planning Manager introduced the report, highlighting that the software was unique, which was why Officers had been unable to provide competitive quotes. He explained that the cost could be accommodated within the budget allocated this year for the Local Development Framework (LDF). The Executive Member for Strategic Planning and Culture also confirmed that the software would enable substantial efficiency savings.

Resolved:

- (1) That Paragraph 2.2 of the Financial Standing Orders be waived in regard to contracts.
- (2) That the Executive authorises the purchase of the licenses for the Limehouse publishing and consultation scheme; to be funded from the Local Plan/LDF Special Item budget, already agreed.

938 LOCAL DEVELOPMENT SCHEME (LDS)

Executive Member for Strategic Planning and Culture

The Local Planning Manager introduced the report, informing Members that the Government Office had provided a number of comments on the submitted LDS, including a request that the Council reconsider the number of Development Plan Documents being proposed. He also informed the Executive that the Government Office had stated that they would not be approving any LDS's, pending further advice being issued in relation to the forthcoming Planning White Paper, for which no clear date had been given. He suggested that the LDS should be further considered by the Local Plan/LDF Panel in the light of comments received and reported back to the Executive.

He explained that, in the meantime, his team were continuing to progress the Statement of Community Involvement, the Queenborough and Rushenden Master Plan and other Policy work.

Resolved:

(1) That the Executive agrees that the revised Local Development Scheme will take effect as soon as the Government Office notify the Council that it is acceptable to them.

939 SMOKEFREE LEGISLATION

Executive Member for Environment

The Executive Member for Environment presented the report, which sought approval for the Smoking Policy. He also highlighted that the grant provided was for the current financial year and requested that funding for future years be considered within the budget.

In response to questions, the Head of Environmental Services confirmed that an Officer had been appointed on a one-year temporary contract. Following research that had been carried out following implementation of the Smoking Legislation in Ireland; the Officer would concentrate on education and promotion, rather than

enforcement.

Resolved:

(1) That the Smoking Policy be approved.

940 REPORT OF THE COMMUNITY SCRUTINY PANEL - REVIEW ON THE OBJECTIVES OF SWALE FORWARD AND THOSE CONTAINED WITHIN THE SWALE COMMUNITY PLAN AND THE SWALE LOCAL STRATEGIC PARTNERSHIP'S (LSP) ROLE IN ACHIEVING THEM

The Chairman drew Members' attention to the tabled report. The Chief Executive of Swale Forward confirmed that the partnership structure presented under Minute No. 949 below, addressed several of the points and issues raised within the Scrutiny Review.

The Chairman of the Community Scrutiny Panel noted the Review Co-ordinator's efforts in producing the report.

Resolved:

(1) That the report be deferred to the next meeting.

SDSO

941 REPORT OF THE COMMUNITY SCRUTINY PANEL - REVIEW OF THE CCTV CONTRACT PERFORMANCE AND ANTI-SOCIAL BEHAVIOUR ENFORCEMENT ISSUES

The Review Co-ordinator introduced the report, drawing Members' attention to the recommendations reached.

The Executive Member for Community Partnerships offered his support for the report and the hard work of the Panel. He informed Members that digital equipment had been included in the budget for the next financial year; that an audit had been carried out on the image quality of the cameras and any obstructions etc had been fixed and considered that the expansion suggested in recommendations (1) and (2) would need to be done within budget.

Resolved:

(1) That the Panel be thanked for their report and that the report and progress being made be noted.

942 <u>REPORT OF THE COMMUNITY SCRUTINY PANEL - REVIEW OF EMPTY HOMES</u>

The Chairman of the Community Scrutiny Panel introduced the report, highlighting the Panel's disappointment in KCC's failure to provide the interest free loans and their lack of action with regard to the initiative.

The Chairman informed the Executive that, in his role as Leader, he and the Chief Executive had met with the relevant Cabinet Member at KCC to raise the issue with them.

In response to points made in the report, the Homelessness and Housing Development Manager confirmed that Swale had been working with the housing consultant and that it may be possible to use some of the Regional Housing Board

Support Grant to fund a part time Empty Homes Officer post.

The Executive Member for Housing considered that the initiative had been an unfortunate missed opportunity and that KCC had taken too long to acknowledge that the interest free loans were not available. He thanked the Panel, in particular the Review Co-Ordinator, but considered that, although the report highlighted the subject of empty homes, the issue was not of such a scale in Swale, as in other Districts. He did however confirm that the subject was well represented on the housing department agenda.

Resolved:

(1) That the report be endorsed.

943 <u>REPORT OF THE COMMUNITY SCRUTINY PANEL - REVIEW OF THE</u> PROVISION OF SWIMMING LESSONS IN SITTINGBOURNE AND SHEPPEY

The Review Co-ordinator introduced the report, which had been referred back to the Panel for reconsideration at the last Executive Meeting. He confirmed that the Panel had discussed the concerns raised and had made several factual amendments; though had agreed that the main body of the report was a correct reflection of their findings.

The Executive Member for Strategic Planning and Culture considered that a review on the relationship between SERCO and Swale Community Leisure Limited could assist in clearing up any misunderstandings with regard to their roles and purpose.

Resolved:

(1) That the report and recommendations contained therein be noted and that the Executive offers its co-operation in the future review.

944 REPORT OF THE COMMUNITY SCRUTINY PANEL - VEHICLE PERMITS FOR CARERS AND HEALTH WORKERS IN FAVERSHAM

The Executive commended the work of the Review Group Members'. The Chairman considered that it showed a good example of Scrutiny and informed the Executive that he had received a letter from the KCC Cabinet Member, who was also pleased with the outcome.

Resolved:

(1) That the report be noted.

945 REPORT OF THE ENVIRONMENT AND SUSTAINABILITY SCRUTINY PANEL -REVIEW ON OBJECTIVE 14 (CLEAN KENT) OF THE LOCAL AREA AGREEMENT

The Executive Member for Strategic Planning and Culture raised concern that, if recommendation (2) was agreed, the responsibility would be placed unfairly on SBC. He suggested that Members engage with supermarkets and strongly recommend to them that they use 'pay-for-use' trolleys.

A Member considered that SBC should use the provisions that were already in place, whereby the Council could collect abandoned trolleys and then invoice the relevant supermarkets for their costs.

The Executive Member for Environment informed Members that the Environmental Response Team Manager had been liaising with local supermarkets to address the issue. He highlighted that DEFRA guidance was to resolve this issue via partnership working and that route was being pursued. He also explained that an I.T. system was being investigated, which would allow members of the public to report abandoned trolleys via the Customer Service Centre. SBC would then report them to the relevant supermarket. If, after a period of time, the supermarket had not taken action, then it was suggested that enforcement be used. This would then highlight the approach chosen by SBC, which was that enforcement would only be used when all other routes had been exhausted.

The Executive Member for Community Partnerships also highlighted that those supermarkets wishing to have shopping days whereby plastic bags were not provided, should consider that there could be an increase in trolley/basket abandonment.

Resolved:

- (1) That Officer's should meet with supermarket Managers, advising them of Swale Borough Council's full intention to hold management responsible for abandoned supermarket trolleys.
- (2) That recommendation (2) be not agreed.
- (3) That recommendations (3) (5) be agreed, subject to resource allocation and availability.

946 REPORT OF THE ENVIRONMENT AND SUSTAINABILITY SCRUTINY PANEL SWALE BOROUGH COUNCIL'S FOOD/HEALTH AND SAFETY SERVICE LEVELS

The Review Co-ordinator presented the report, explaining that the Panel had concluded that the service levels were currently very effective.

Resolved:

(1) That the report be noted and the recommendation regarding the preparation and timing of business plans for the service be endorsed.

947 FOOD AND HEALTH AND SAFETY BUSINESS PLANS 2007/2008

Executive Member for Environment

The Commercial Team Manager introduced the report, which outlined the annual food safety and health and safety business plans.

He noted the scrutiny recommendation regarding the timing of presenting the business plans; explaining that they would, in future, be submitted in October to allow budgetary issues to be considered, before the budget was set.

The Executive Member for Environment concurred, requesting that the plans included options for the Executive to consider.

Resolved:

(1) That the business plans be endorsed.

948 STATEMENT OF EFFICIENCY GAINS - FORWARD LOOK 2007/2008

Executive Member for Finance and Performance

The Executive considered the report, which sought approval on the forward look efficiency statement for 2007/2008, which had to be submitted to the Department for Communities and Local Government (DCLG).

Resolved:

(1) That the Forward Look Statement of Efficiency Gains for 2007/2008 be approved.

949 <u>FUTURE PARTNERSHIP ARRANGEMENTS IN SWALE</u>

Executive Member for Community Partnerships

Members considered the report, which outlined a proposed new structure for partnership arrangements in Swale.

A Member considered that actions needed to be filtered down to the lower levels of each Partner, as this was traditionally where the partnership working tended to halt.

The Chairman explained that the portfolios would be matched to the Community Plan priorities, so there were identifiable representatives for those issues. He considered that better relationships were developing already, informing Members that meetings had already taken place with several Partners and that those Partners who did not engage would be 'named and shamed'.

Resolved:

- (1) That the report be noted.
- (2) That the proposed structure outlined in Section 4 and Appendix 1 of the report be endorsed.
- (3) That the Council Leader be nominated to represent SBC on the new LSP Executive Board and be its Chairperson.
- (4) That Portfolio Holders and other Members be nominated as appropriate to represent the Council on the subsidiary partnerships within the Borough.

950 MORTGAGE PORTFOLIO

Executive Member for Finance and Performance

Members considered the report which sought permission to offer inducements to the remaining mortgagees, to encourage them to either redeem their mortgages, or to re-mortgage with another provider, thus releasing the capital receipt tied up with the old loans.

Resolved:

(1) That the Council offers a cash incentive of up to £500 per mortgage, to be paid on successful completion of the redemption of the mortgage, as advised by the Council's Legal Department, based on a sliding scale as set out in Paragraph 3 of the report.

(2) That the completion of the redemption must be by 30th September 2007.

(3) That any arrears of mortgage must be brought up to date before an offer can be made and payments kept up to date during the period for redemption to be completed.

PART A MINUTE FOR CONFIRMATION

951 PROPOSED LAND DISPOSALS FOR CHILDREN'S CENTRES

<u>Executive Members for Finance and Performance and Community Partnerships</u>

The Executive Member for Community Partnerships introduced the report, highlighting the partnership working that was taking place.

The Executive Member for Environment welcomed the proposals in Rushenden and the Chairman informed the Executive that concerns regarding the detail had been raised by Leysdown Parish Council. He requested that Leysdown Parish Council and the relevant Ward Members be consulted.

Recommended:

- (1) That the Council support continued negotiations with the landowner of the Leysdown Road site, to establish the draft details of a land swap for the Council owned site at the end of the Promenade Car Park, Leysdown.
- (2) That the Council secures, through the Estates Surveyor, independent site valuations on the above two sites and the site at the junction of Rushenden Road and First Avenue, Rushenden.
- (3) That the Council allow KCC to make preparations to make a planning application for the Rushenden site, once SBC ownership has been confirmed at that site.
- (4) That the Council considers approval of the land transfers, when further information is available at a future meeting.

PART B MINUTE FOR INFORMATION

952 EXCLUSION OF THE PRESS AND PUBLIC

Resolved:

(1) That under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraphs 1 and 3 of Part 1 of Schedule 12A of the Act.

PART A MINUTES FOR CONFIRMATION

953 <u>FINANCIAL SERVICES - STAFFING</u>

Executive Member for Finance and Performance

The Executive considered the report which sought permission to release the pension entitlement of one of Swale's longest serving employees on compassionate

grounds, due to his need to become a full-time carer to his wife.

Recommended:

(1) That the current post-holder of post no. 400FS1 be allowed to retire on compassionate grounds at an early date, to be mutually agreed between the post-holder and the Head of Finance, with the early release of pension.

(2) That the Head of Finance be given permission to review the structure of his Technical Team, at no additional salary cost to the Council, subject to the agreement of Management Team and the Executive Member for Finance and Performance.

954 ORGANISATION STRUCTURE REVIEW GROUP - MATCHING OF POSTS

Executive Member for Finance and Performance

The Executive considered the report which outlined issues relating to the positions of the Head of Development Services and Head of Community and Regeneration.

Members raised various concerns regarding the options presented. Several visiting Members urged support for Recommendation (A) in the report, one considering that the restructuring proposals had been diluted to the extent that the exercise could become pointless and another regarding that the process had moved backwards; ending up with more Officers than was started with. Another Member supported the need for serious restructuring and change of culture, but noted that, at this time, there was a strong argument for support of Recommendation (C).

Overall, Members considered that the main objective was to ensure that the authority was fit for purpose and able to deliver services effectively.

Recommended:

(1) That option (C) in the report be adopted as the way forward in respect of the matching of the posts.

955 <u>BETTER HOMES ACTIVE LIVES (PRIVATE FINANCE INITIATIVE)</u> <u>AFFORDABLE HOUSING SCHEME</u>

Executive Member for Housing

The Executive Member for Housing introduced the report, which sought approval to sign the formal project agreement to enable the scheme to proceed.

Recommended:

(1) That the Head of Housing Services, in conjunction with the Executive Member for Housing, be authorised to sign the Back to Back agreement to the Kent Better Homes Active Lives PFI project, in order to secure the proposed learning disabilities housing scheme in Faversham.

956 HOUSING AND ENVIRONMENTAL SERVICES I.T. PROCUREMENT

Executive Member for Housing

The Executive considered the report, which outlined procurement options, agreeing an amendment to recommendation (i).

Recommended:

(1) That the Head of Housing be delegated, in consultation with the Executive Member for Housing, to waiver Financial Standing Order No. 2.2 (invitation to tender) in accordance with Financial Standing Order No. 1.4 (exemption form).

- (2) That the purchase of the Northgate Housing Register software system be approved.
- (3) That the purchase of the Northgate Housing and Environmental Health M3PP systems be approved.

PART B MINUTE FOR INFORMATION

957 WARDEN BAY COASTAL PROTECTION SCHEME

Executive Member for Strategic Planning and Culture

Members considered the report, which informed them of the tender process for the scheme and confirmed the appointment of a contractor to undertake the works.

In response to a Members' concern, the Director for Development, Environment and Technical Services confirmed that, whilst the chosen contractor had the lowest quality score, it did not differ from the other choices to a significant extent.

Resolved:

- (1) That the tender analysis be accepted.
- (2) That the appointment of Breheny Civil Engineering to undertake the works, be agreed.

Chairman